

DIFFERENT MODELS AND BEST PRACTICES FOR P3 PROJECTS

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LEARNING OUTCOMES

P3 Opportunities and challenges

2

Ensure holistic programming & long-term flexibility

3

Leverage revenuebased projects to include academic space 4

Stakeholder engagement and involvement



P3 AND UNIVERSITIES

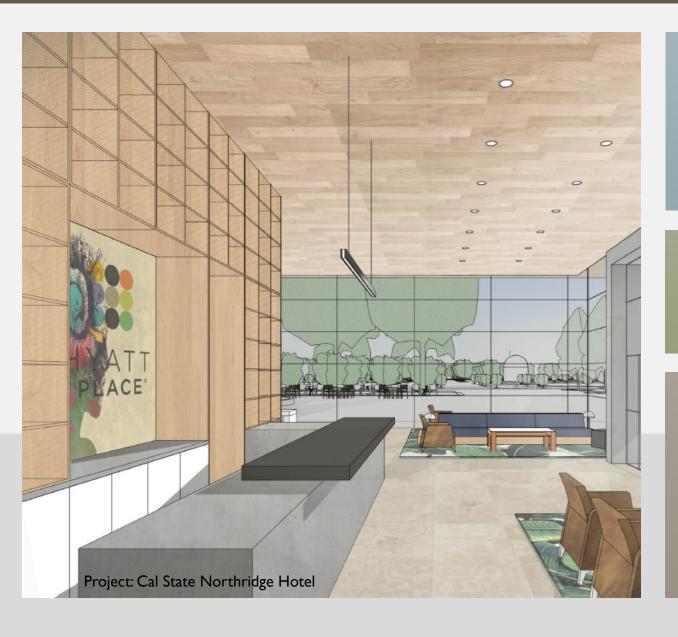


"There is no such thing as 'one-size-fits-all' when it comes to creating successful public-private-partnerships. P3 demands effective collaboration among public owners, designers, builders and private financiers to be successful."

DBIA Executive Director/CEO Lisa Worthington



WHY P3?



Access private funds:

- dwindling public funding
- reduced campus/system debt capacity

Share risks:

• maximize partnership opportunities

Leverage developer expertise:

- finance
- design/construction
- facility operations

ALTERNATIVE DELIVERY

REASONS FOR A UNIVERSITY TO DO ALTERNATIVE DELIVERY

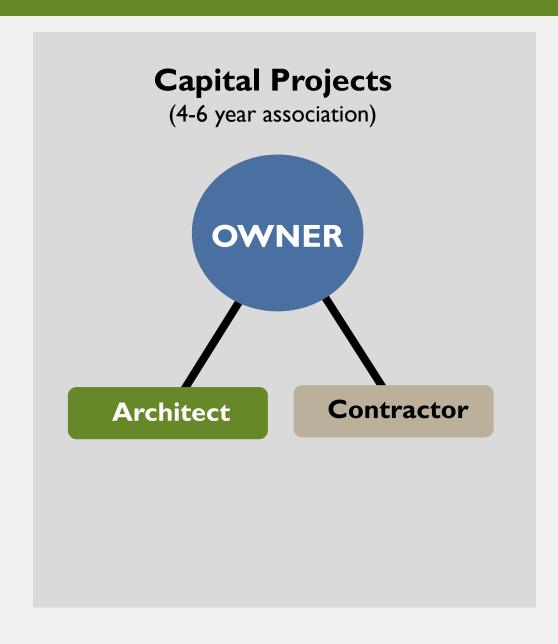
- Limited debt capacity or an inability to finance
- Avoiding cumbersome procurement structures
- Faster delivery (Time = Money)
- Ability to consider a range of construction standards
- Development expertise
- Land assemblage
- Management and operating expertise
- Financial return (ground lease revenue, net cash flow participation)
- Risk transfer (initial costs, budget, financing and schedule)

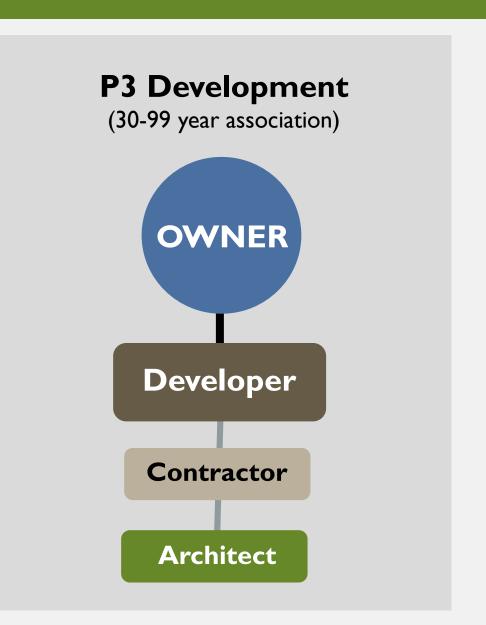
REASONS FOR A UNIVERSITY NOT TO DO ALTERNATIVE DELIVERY

- Cheaper Cost of Capital
- Better access to the capital markets
- Additional Project Costs
- Concerned about Control
- In House Development Expertise
- In House Management Expertise
- University Owns the Land
- Few University/State Construction Standards
- No Procurement Concerns
- Impact on Existing Housing Operation
- Off Balance Sheet, but still on credit



HOW DOES P3 WORK?







ALTERNATIVE DELIVERY / P3

DEFINING P3

- NCPPP identifies 18 different legal and financial P3 structures based on who owns, finances, designs, builds, operates, and maintains the project
- Few centers of excellence
- No centralized governing body
- Shortage of technical and financial expertise

P3 IN HIGHER EDUCATION IS NOT CLEARLY DEFINED

The concept of alternative delivery... public-private partnerships in higher education, though increasingly common, is still ambiguous.



POTENTIAL P3 CANDIDATES



- Student housing
- Faculty/staff housing
- Hotel/conferencing
- Mixed use
- Recreation fields & facilities
- Medical office building/student health
- Monetizing existing resources



P3 OPPORTUNITIES



Unlock

value land value & building assets

Leverage

developer's resources, market & operational efficiencies

Achieve

facility needs while limiting financial and operational risk

Project: Cal State LA, Professional Soccer Training Facility

Ensure

quality and renewal over the life of the facility



P3 CHALLENGES

- I. Less campus control
- 2. Long range strategic view of academic programs and land use
- 3. Best suited to revenue producing projects
- 4. Outside legal and advisory support essential
- 5. More work upfront to get the deal right
- 6. Ongoing management throughout life of project



Project: Cal State Northridge Hotel and Restaurant



TEAM ROLES & RESPONSIBILITIES



| Campus | Admin & Finance/Cabinet Real Estate Design & Construction System Office Campus Consultants Real Estate Advisor Attorneys |
|------------------------|--|
| Developer | Architects Environmental General Contractor Operations Finance (can shift depending on structure) |
| Government Agencies | Entitlements |
| Tenants | 9 |



CAMPUS PLANNER/ARCHITECT ROLE

| PHASE | OPPORTUNITIES | |
|-------------------------------|--|--|
| I. Programming | Help campus decide & define needs | |
| 2. Feasibility & Alternatives | Does P3 create savings or bring needed expertise? | |
| 3. Basis of Design (BOD) | Performance or prescriptive? | |
| 4. Developer Selection | Does the team understand and embrace campus design issues and operational needs? | |
| 5. Oversight | Code plan check/inspection; conformance with approved plans & specifications & BOD | |
| 6. Schedule | Be responsive. Schedule regular meetings. | |

STAKEHOLDER INVOLVEMENT



- I. Communicate, communicate, communicate
 - Articulate relationship to mission
 - Early outreach, explaining the 'WHY' to stakeholders
 - Fundamental differences of P3
- 2. Formally Involve key stakeholders in process
 - Faculty/staff
 - Community councils
 - Legislators

DEVELOPER'S PERCEPTION OF <u>PUBLIC</u> UNIVERSITIES

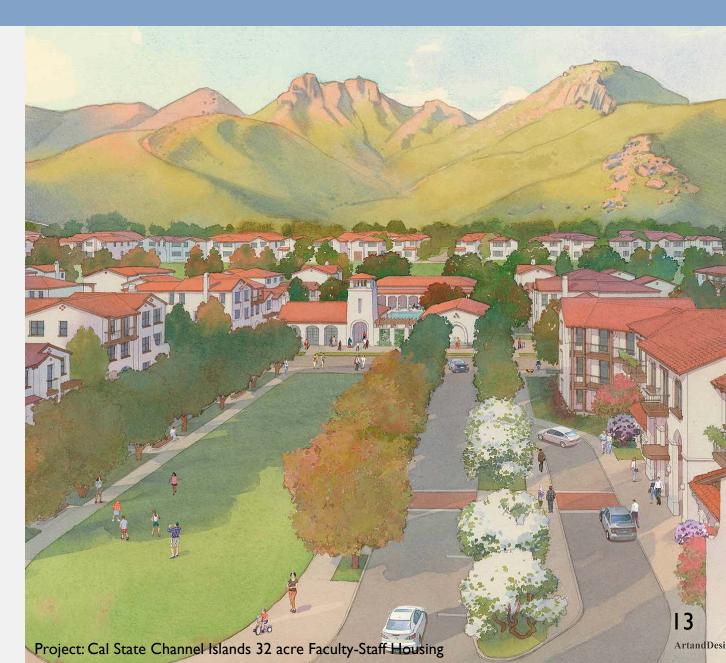
IN CALIFORNIA

| RISK | LEVEL | COMMENTS |
|-------------------------------|---------------|---|
| I. Entitlement | Very Low | We control it |
| 2. Market Conditions | None | For programmatic uses |
| | Low | Housing |
| | Moderate | For hotels, retail, commercial |
| 3. Financing | Moderate | Banks like entitlement certainty & university as credit tenant/ dislike university ground lease terms |
| 4. Construction Cost/Delivery | Moderate/High | Public contract code & university approval processes can add time & costs |
| 5. Timing | Moderate/High | Universities do not move at Developer pace (especially in decision-making & contracts) |



SYSTEM BENEFITS

- 1. Shared experience
- 2. Agreement templates
- 3. Consistent processes





SUMMARY

- I. Strategic vs. tactical solutions
- 2. Planning process-shift to synergistic mixed uses
- 3. Leverage revenue generating space to support non-revenue spaces
- 4. P3's are like marriages.....with a plan for divorce
- 5. Define project goals & trade-offs at outset
- 6. Allow for flexibility over life of agreement