

Why Make it Happen? How to Make it Happen!

Paul Brailsford

pbrailsford@facilityplanners.com

NACUBO 2006

Public-Private Partnerships for Higher Education



Presentation Outline

- Why Outsource?
- Selection Process Overview
- Planning Challenges (Need & Strategies)
- Buy it the Right Way
- Summary of Key Points



Common Views on Outsourcing

- 1. Outsourcing typically provides significant benefits / advantages.
- 2. Outsourcing rarely provides significant benefits or advantages.



Is It Just About the Money?

- 1. Private Companies Produce More Value
 - better economies of scale
 - Competition yields efficiencies
- 2. Private Companies Cost More
 - Investor returns
 - taxes



How Do We Make Personal Outsourcing Decisions?

Educating our Children

Home

School /

Public

School /

Private

School



Circumstances

Values

Capacity



How Do We Make Personal Outsourcing Decisions?

Feeding the Family

Home
Cooking /
Fast Food
/ Fine
Dining



Circumstances

Values

Capacity



How Do We Make Personal Outsourcing Decisions?

The Family Car

Home
Repairs /
Fast Food
/ Fine
Dining



Circumstances

Values

Capacity



Views on Outsourcing

- 1. Outsourcing typically provides significant benefits / advantages.
- 2. Outsourcing rarely provides significant benefits or advantages.
- The benefits and advantages of outsourcing depend on institutional values, capabilities
 and circumstances.







- "After Re-Engineering Comes Re- Sourcing"
 - By: Fred Turk
 - Provides A Rational Guide For University Contracting
 - NACUBO's Business Officer Magazine
 - 8/98 Issue
 - Provides A Rational Guide For Schools To Follow
- Key Differences Identified Included:
 - Creating Value Replaces Cost Cutting
 - Search For Partners That Understand Unique Mission
- Schools Should Also Consider Importance of Core & Non-core Activities For The Success of The Institution



Decision Matrix

Mission Central

1. Possible Re-Source

2. Quality - Primary

3. Cost - Secondary

Definitely In-Source

Definitely Re-Source

- 1. Possible Re-Source
- 2. Cost Primary
- 3. Quality Secondary

Mission Irrelevant
Poor Performance

Excellent



"Dare to be ignorant of many things to be knowledgeable in a few."



"Half of being smart is knowing what you're dumb at."

Solomon Short



- Project Development
- Financial Capacity
- Operating Risk
- Ownership
- Management Skill





Potential Institutional Needs

- Project Development
- Financial Capacity
- Operating Risk
- Ownership
- Management Skill

Understand the extent of your performance capacity shortfalls, prioritize them and determine what tradeoffs would be acceptable to the institution.

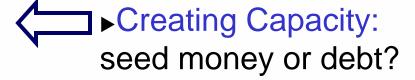


- Project Development <
- Financial Capacity
- Operating Risk
- Ownership
- Management Skill

- ▶Skill: unique or basic? / project quality & complexity
- ►Capacity: for what functions & at what skill level?
- ►Flexibility: do you have the strategy developed?
- ▶Speed: how fast is fast & what are you willing to give up to get it?



- Project Development
- Financial Capacity
- Operating Risk
- Ownership
- Management Skill



- ▶ Preserving Capacity: seed money or debt?
- ►Generating Cash Flow: for investment purposes and cross-subsidy of other projects



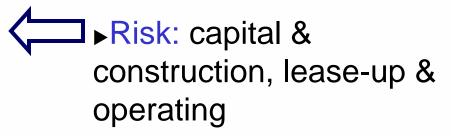
- Project Development
- Financial Capacity
- Operating Risk
- Ownership
- Management Skill



- ►Market demand
- ▶Economies of scale



- Project Development
- Financial Capacity
- Operating Risk
- Ownership
- Management Skill

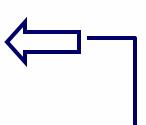


- ►Control: product & operation
- ▶Net Cost / value



Potential Institutional Needs

- Project Development
- Financial Capacity
- Operating Risk
- Ownership
- Management Skill



Balance Sheet Treatment



Control

Reconciliation



- Project Development
- Financial Capacity
- Operating Risk
- Ownership
- Management Skill



- **▶**Student Life
- ► Curriculum Integration / Learning Outcomes





We mean business in higher education



Develop a Procurement Strategy

- Selection Tools
- Pre-Selection Planning
- Information Sharing

Understand your institutional objectives, but be sensitive to the developers' perspectives as well.



Selection Tools

- RFI
- RFQ
- RFP
- Interviews
- DesignCompetition
- Site Visits



Institution

- 1)Confirm interest in project concept & relationship structure
- 2)Low cost / no commitment
- 3) Minimal project planning required
 - Strategy & concept only

Developer

- 1)Low cost response
- 2)Opportunity for advanced research and relationship building



Selection Tools

- RFI
- RFQ
- RFP
- Interviews
- DesignCompetition
- Site Visits

Institution

- 1)Limit number of proposals to be reviewed
- 2)Can replace
 detailed proposals
 if negotiated
 procurement is
 appropriate
- 3) Minimal project planning required
- 4)Reference checks can be conducted

- 1)Low cost response
- 2)Willing to compete in a crowded race
- 3)Opportunity for advanced research and relationship building if RFP is next step



Selection Tools

- RFI
- RFQ
- RFP



- Interviews
- DesignCompetition
- Site Visits

Institution

- 1)Detailed information about qualifications and specific deliverables with prices / costs
- 2)Must be a carefully developed document
- 3)Completed planning must be appropriate for the request

- 1)Potentially costly response
- 2)Willingness to compete depends upon response cost, number of proposals solicited and project scale
- 3)Quality of RFP is key



Selection Tools

- RFI
- RFQ
- RFP
- Interviews
- DesignCompetition
- Site Visits

Institution

- 1)Can occur after RFQ or RFP
- 2)Opportunity to clarify proposals
- 3)Opportunity to test key intangibles
- 4)Opportunity to further limit field for a design competition

- 1)Potentially costly to participate
- 2)Willingness to compete depends on required deliverables, number of firms competing and project scale
- 3)Clarity of project parameters and institutional objectives is key

Selection Tools

RFI

NACUBO

- RFQ
- RFP
- Interviews
- DesignCompetition
- Site Visits

<u>Institution</u>

- 1)Can replace internal planning
- 2)Substantial institutional time commitment required
- 3)Requiressubstantial review and interaction with developers

- 1) Very expensive process that requires 3rd party commitments
- 2) Very risky if quality of information is poor or criteria & project objectives are fluid / proprietary ideas
- 3)Limited field and partial compensation will increase interest

Selection Tools

RFI

NACUBO

- RFQ
- RFP
- Interviews
- DesignCompetition
- Site Visits



<u>Institution</u>

- 1)The ultimate reference check!
- 2) Pick the projects to visit
- 3)If management services are being requested, observe the operation.
- 4) Expensive & time consuming

Developer

- 1)Successful projects speak for themselves
- 2)Opportunity to showcase a healthy client relationship

Pre-selection Planning

- Strategy
- Demand
- Program & Financial
- Preliminary Design

Specific, and well understood, institutional objectives, can serve as both a driver and a filter



Pre-selection Planning

- Strategy
- Demand
- Program & Financial
- Preliminary Design

Must be completed before final commitments

- Occupancy risk?
- Impact on performance of existing housing?
- Price & access strategy?

Access to students required



"Facts do not cease to exist because they are ignored."

Aldous Huxley



Pre-selection Planning

- Strategy
- Demand
- Program &Financial
- Preliminary Design

Critical to the Value Equation

- Occupancy risk of specific project and rent level?
- ▶What is the quality level for (X)\$'s per bed?
- ▶ Performance sustainability?

Can be completed in partnership with a developer

Pre-selection Planning

- Strategy
- Demand
- Program & Financial
- Preliminary (=Design

A Problem Solving Process

Timing and control issues will emerge from what you decide to buy and under what ownership structure



Planning Challenges





Planning Challenges

Key Issues

- Students Have Choices
- Off-Campus Alternatives
- Enterprise Requirements
 - Capital Costs
 - Operating Costs
- Strategic Asset Value





Key Issues

- Students Have Choices
- Off-Campus Alternatives
- Enterprise Requirements
 - Capital Costs
 - Operating Costs
- Strategic Asset Value





- Developing Strategy "Creating The Filter"
 - Educational Outcomes
 - Enrollment Management
 - Campus Community

How important are these outcomes?

How effective are existing facilities?



Institutional Risk & Funding Strategies

- Debt Underwriting
 - Debt Coverage Ratio & Collateral
 - Debt Term & Instrument

250 Beds; NOI = \$1,000,000; Int. Rate = 5.5%

Case	#1
Casc	#

Debt Term = 20 yrs.

DCR = 1.25:1

Debt Capacity = \$8,800,000

Debt Per Bed = \$35,000

Case #2

Debt Term = 30 yrs.

DCR = 1.10:1

Debt Capacity = \$13,200,000

Debt Per Bed = \$53,000



IAUU	000			
Build	ling System	Cost Level 1	Cost Level 2	Cost Level 3
1.	Foundation System (Base Line)	Base Line) Structural Frame Discreption: Wood Frame Light Gauge Mtl.		Spread Footings
2.	Structural Frame a. Framing b. Floor Support			Masonry Bearing Hollow Core Plank
3.	Roofing a. Flat b. Sloped	N / A Asphalt Shingle	Built-up Standing Seam Metal	Membrane Tile or Slate
4.	Exterior Walls	Siding or EIFS	Masonry	Stone or Precast
5.	Interior Finishes	Wood Frame w/ GWB	Limited Masonry w/ GWB	Limited Masonry w/ARD
6.	Plumbing	Tank Toilet, Fiberglass Shower	Wall-Hung Toilet, Terrazo Pan Shower	Wall-Mounted Toilet, Fu Tile Shower
7.	Floor Covering	Carpet / Sheet Vinyl	Carpet / Limited Tile	Carpet / Tile
8.	Mechanical	Split system w/	Vertical Fan Coil Units	Variable Air Volume
9.	Electrical	Residential grade	Institutional Grade	Institutional Grade
Buil	ding Only Targets \$ / GSF	\$85 to \$104	\$105 to \$125	\$125 to \$150+
urtes	y of Hanbury Evans			

We mean business in higher education

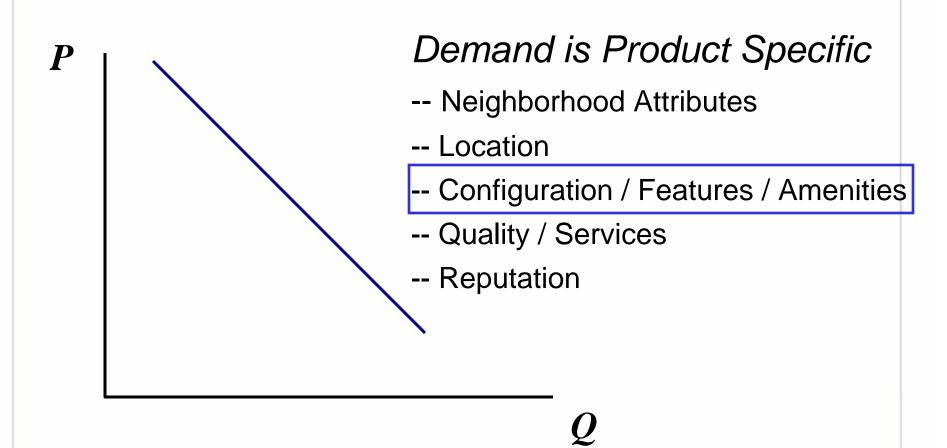


Developing Strategy — "Creating The Filter" Category Targeted Strategic Value

Category

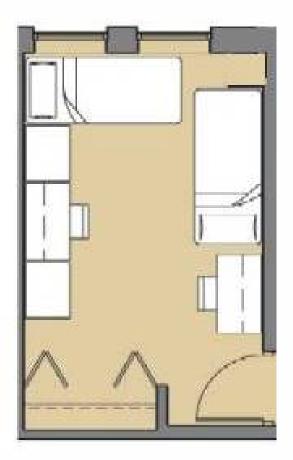
I. Educational Outcomes	High	Moderate	Low
Supervision Through Maturity (Fresh / Soph)			
Proximity to Educational Resources (All Students)			
Personal Development (freshman programs)			
Direct Curriculum Enhancement (Fresh / Soph)			
Development Continuum (juniors / Seniors)			
II.Enrollment Management			
Housing Market Supplement (Variable)			
Competitive Amenity (Variable)			
III. Campus / University Community			
"Residential Campus" Designation (Critical Mass)			
Out-of-class Activity (Critical Mass)			
Neighborhood Creation (Critical Mass)			





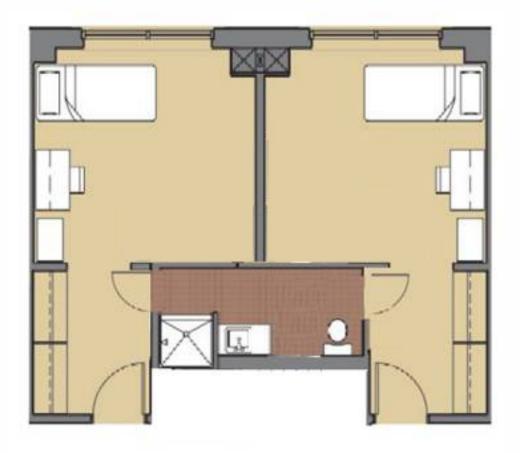


Traditional "Dorm" Room – double occupancy



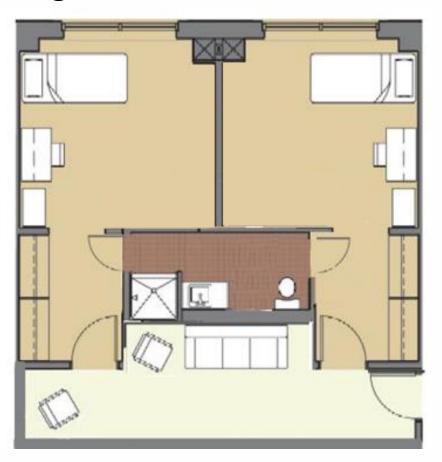


Junior Suite



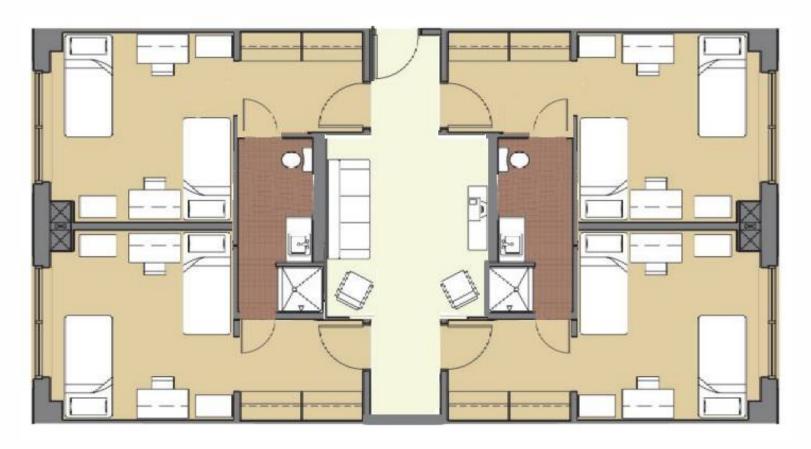


Full Suite – single rooms





Full Suite – double occupancy rooms





Apartment – 2 bedrooms

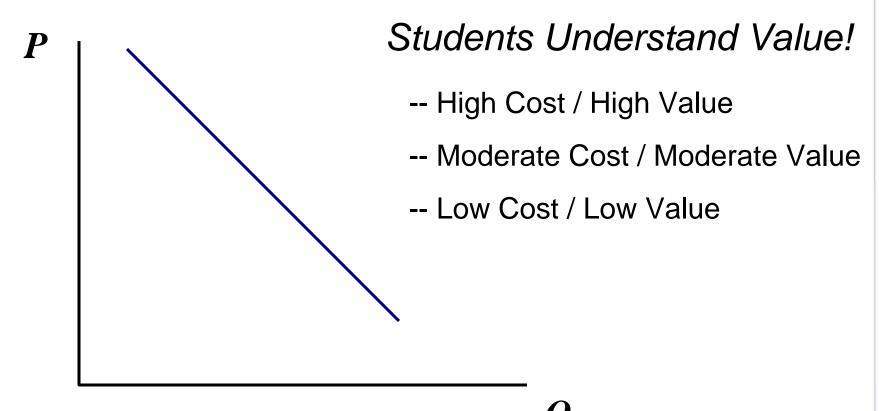




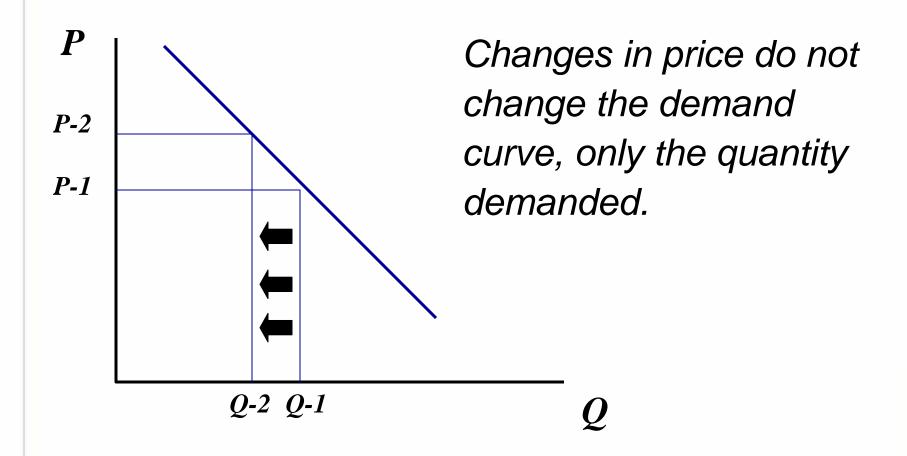
Apartment – 4 bedrooms



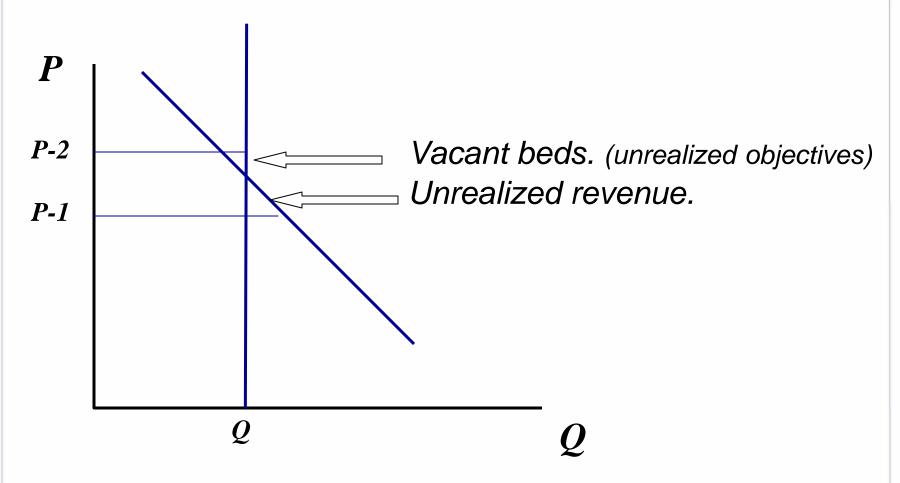




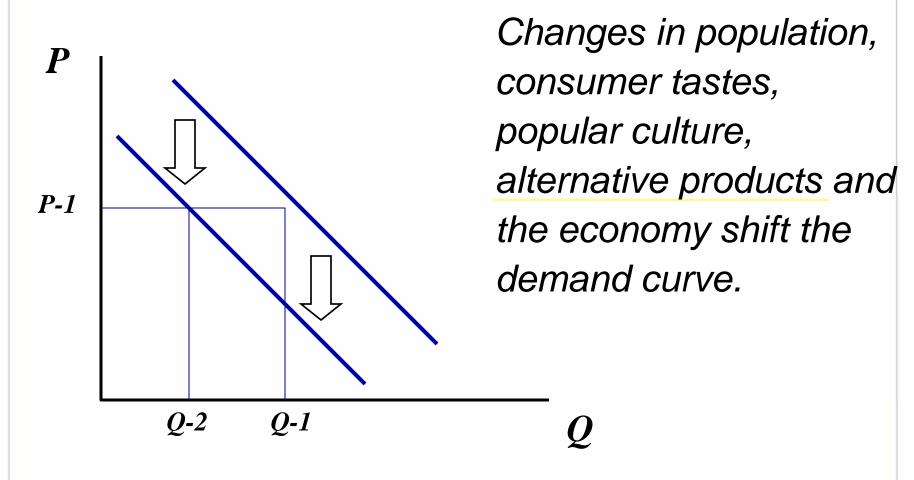














The greatest impediment to progress is not ignorance, but the illusion of knowledge



Market Analysis Techniques / Tools

- 1. Demographic Analysis
- 2. Intercept Interviews
- 3. Focus Group Interviews
- 4. Off-Campus Market Analysis
- 5. Competitive Context Analysis
- 6. Economic Trend Analysis
- 7. Student Survey



Market Analysis Techniques / Tools

1. Demographic Analysis

- a. Measure market size by category
 - class / age / enrollment status / gender, etc.
 - ii. permanent address / current address
 - iii. school / field of study
 - iv. financial capacity

b. Consider the dynamics

- external or macro shifts and changes
- ii. initiatives of other institutions
- iii. managed or planned changes in composition



Market Analysis Techniques / Tools

2. Intercept Interviews

- a. One-on-one conversations
 - various campus locations
 - ii. selected off-campus locations
 - iii. profile for diversity
- b. Targeted information
 - profile confirmation
 - ii. housing markets & specific properties by reputation
 - iii. student housing selection process
 - iv. issues of campus culture



Market Analysis Techniques / Tools

3. Focus Groups

- a. Information goal is qualitative
 - what students care about (identify issues)
 - ii. why they care about it
 - iii. how much they care about it
- b. Format & Process
 - i. groups of eight to twelve
 - ii. planned strategy (macro => micro)
 - iii. test prevailing wisdom, intercept information & concepts



Market Analysis Techniques / Tools

4. Off-Campus Housing Market

- a. What's the market (student perspective)
 - i. rent rates / occupancy performance
 - ii. market focus & services
 - iii. measure impact of location, product type, condition, amenities on prices & occupancy
- b. Consider the dynamics
 - demand shifts (student & non-student)
 - ii. projected & potential additions to supply (reductions?)
 - iii. impact of zoning & land-use policy
 - iv. market concentrations



Market Analysis Techniques / Tools

5. Competitive Context

- a. What's a competitor (why do we want to know?)
 - i. peers
 - ii. benchmarks
 - iii. targets & models
- b. Levels of Research
 - i. third party & web page research
 - ii. interviews & materials
 - iii. site visits



Market Analysis Techniques / Tools

- Economic Trend Analysis
 - a. How are things likely to change
 - demand drivers
 - size of the market
 - student financial conditions
 - ii. Supply drivers
 - likely new student focused development
 - other development activity
 - increases or decreases in secondary rental markets



Market Analysis Techniques / Tools

7. Student Survey

- a. Quantitative measure
 - i. current housing choices
 - ii. views of existing housing operations
 - iii. preferred housing options (price, unit type & location)
 - iv. demographics
- b. Data analysis
 - sample size & integrity
 - ii. cross-tabs
 - iii. demand modeling



"If a man will begin with certainties, he will end in doubts; but if he will be content to begin with doubts, he will end in certainties."

Francis Bacon



Market Analysis Techniques / Tools

- Demographic Analysis
- 2. Intercept Interviews
- 3. Focus Group Interviews



- 4. Off-Campus Market Analysis
- 5. Competitive Context Analysis
- 6. Economic Trend Analysis
- 7. Student Survey Survey Again to Confirm Plan



Students	Dormitories	Suites	Apartments	Total
Freshmen				
Sophomores	S			
Juniors				
Seniors				
Grads / Pro	fs			
Total Dema	and			
Total Suppl	ly			
Differential				



Target Market Demand

Students	Traditional	Suites	Single Apts.	Fam. Apts.	Total
Freshmen	2,619	0	0	70	2,689
Sophomores	247	345	440	166	1,198
Juniors	208	278	406	145	1,037
Seniors	138	398	719	262	1,517
Grads / Profs	132	131	342	452	1,057
Total Deman	d 3,344	1,152	1,907	1,095	7,498
Total Supply	3,736	207	75	427	4,445
Differential	392	(945)	(1,832)	(668)	(3,053)



Strategic Asset Value #1

Category **Strategic Asset Value** High Moderate Low I. Educational Outcomes X X Supervision Through Maturity (Fresh / Soph) XXProximity to Educational Resources (All Students) X XPersonal Development (Freshman Programs) $\mathbf{X} \mathbf{X}$ Direct Curriculum Enhancement (Fresh / Soph) X Development Continuum (Juniors +) II.Enrollment Management Housing Market Supplement (Variable) X Competitive Amenity (Variable) III. Campus / University Community **X X** "Residential Campus" Designation (Critical Mass) X Out-of-class Activity (Critical Mass) X X Neighborhood Creation (Critical Mass)



Demand Allocation Strategy - SAV #1

Class	Total	First Filter	Second Filter	Trad'l Beds	Suite	Single Apts.	Fam. Apts.
Freshmen	4,474	3,003	1,473	1st	Excl'd	Excl'd	Special
Sophomores	3,788	2,317	1,203	2nd	1st	1st	Special
Juniors	3,639	2,423	1,214	2nd	1st	1st	Special
Seniors	5,325	3,381	1,800	2nd	1st	1st	Special
Grads / Prof	s 2,824	1,956	1,383	2nd	1st	1st	Special
Total	20,050	13,080	7,073				



Target Market Demand – SAV #1

Students	Traditional	Suites	Single Apts.	Fam. Apts.	Total
Freshmen	2,619	0	0	70	2,689
Sophomores	247	345	440	166	1,198
Juniors	208	278	406	145	1,037
Seniors	138	398	719	262	1,517
Grads / Profs	132	131	342	452	1,057
Total Demand	3,344	1,152	1,907	1,095	7,498
Current Supp	ly 3,736	207	75	427	4,445
Differential	392	(945)	(1,832)	(668)	(3,053)
2010 Supply	2,910	720	1,470	300	5,400
Differential	(434)	(432)	(437)	(795)	(2,098)



Strategic Asset Value #2

Category Strategic Asset Value

		<u> </u>	1 002 02 0
	High	Moderate	Low
I. Educational Outcomes			
Supervision Through Maturity (Fresh / Soph)	X	X	
Proximity to Educational Resources (All Students)	X X		
Personal Development (Freshman Programs)	X X		
Direct Curriculum Enhancement (Fresh / Soph)	X X		
Development Continuum (Juniors +)	X	X	
II.Enrollment Management			
Housing Market Supplement (Variable)		X X	
Competitive Amenity (Variable)	X	X	
II <u>I. Campus / University Community</u>			
"Residential Campus" Designation (Critical Mass)		X X	
Out-of-class Activity (Critical Mass)	X X		
Neighborhood Creation (Critical Mass)	X X		



Demand Allocation Strategy - SAV #2

Class	Total	First Filter	Second Filter	Trad'l Beds	Suite	Single Apts.	Fam. Apts.
Freshmen	4,474	3,803	3,803	1st	Excl'd	Excl'd	Special
Sophomores	3,788	2,317	1,203	2nd	1st	1st	Special
Juniors	3,639	2,423	1,214	2nd	1st	1st	Special
Seniors	5,325	3,381	1,800	2nd	1st	1st	Special
Grads / Prof	s 2,824	1,956	1,383	2nd	1st	1st	Special
Total	20,050	13,880	9,403				



Target Market Demand – SAV #2

Students '	Traditional	Suites	Single Apts.	Fam. Apts.	Total
Freshmen	3,803	0	0	70	2,689
Sophomores	247	345	440	166	1,198
Juniors	208	278	406	145	1,037
Seniors	138	398	719	262	1,517
Grads / Profs	132	131	342	452	1,057
Total Demand	d 4,528	1,152	1,907	1,095	8,682
Current Supp	ly 3,736	207	75	427	4,445
Differential	(792)	(945)	(1,832)	(668)	(4,237)
2010 Supply	4,500	720	1,470	300	6,990
Differential	(28)	(432)	(437)	(795)	(1,692)



Strategic Asset Value #3

Category Strategic Asset Value

<u>category</u>	Dura	tegie ribbet	· · · · · · · · · · · · · · · · · · ·
	High	Moderate	Low
I. Educational Outcomes			
Supervision Through Maturity (Fresh / Soph)	X	X	
Proximity to Educational Resources (All Students)	X X		
Personal Development (Freshman Programs)	X X		
Direct Curriculum Enhancement (Fresh / Soph)	X X		
Development Continuum (Juniors +)	X	X	
II.Enrollment Management			
Housing Market Supplement (Variable)	X	X	
Competitive Amenity (Variable)	X	X	
II <u>I. Campus / University Community</u>			
"Residential Campus" Designation (Critical Mass)		X X	
Out-of-class Activity (Critical Mass)	X X		
Neighborhood Creation (Critical Mass)	X X		



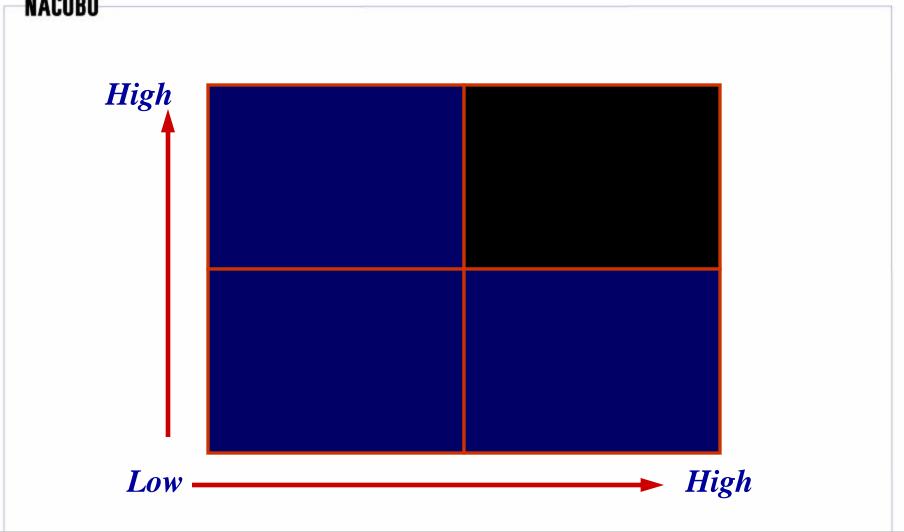
Demand Allocation Strategy - SAV #3

Class	Total	First Filter	Second Filter	Trad'l Beds	Suite	Single Apts.	Fam. Apts.
Freshmen	4,474	3,003	1,473	1st	Excl'd	Excl'd	Special
Sophomores	3,788	2,317	1,203	2nd	1st	1st	Special
Juniors	3,639	2,423	1,214	2nd	1st	1st	Special
Seniors	5,325	3,381	1,800	2nd	1st	1st	Special
Grads / Prof	s 2,824	1,956	1,383	2nd	1st	1st	Special
Total	20,050	13,080	7,073				

Target Market Demand – SAV #3

Students	Traditional	Suites	Single Apts.	Fam. Apts.	Total
Freshmen	2,619	0	0	70	2,689
Sophomores	247	345	440	166	1,198
Juniors	208	278	406	145	1,037
Seniors	138	398	719	262	1,517
Grads / Profs	132	131	342	452	1,057
Total Demand	3,344	1,152	1,907	1,095	7,498
Current Supp	oly 3,736	207	75	427	4,445
Differential	392	(945)	(1,832)	(668)	(3,053)
2010 Supply	3,200	1,000	1,800	900	6,900
Differential	(144)	(142)	(107)	(195)	(588)











Decision Matrix

Mission Central

Limited advanced planning, select based on credentials first & require involvement in the design process

Detailed advanced planning, select based on credentials & retain control by accepting some risk

Limited advanced strategic planning then bid with flexible requirements to max financial performance

Moderately detailed advanced planning, establish clear requirements, bid to maximize financial performance

Mission IrrelevantFinancial Capacity

Excellent



Understanding Price & Cost

- Costs Within the Developer's Control
 - Base development fees
 - Performance incentives
 - Management fees
 - Risk premiums & return on equity
- External Cost Factors that are Projected Based on Imperfect Information
 - Interest rates & Transaction Costs
 - Construction markets labor and materials
 - Utilities and other third party operating costs



Information Sharing

- Within Solicitation Documents
- BidderConferences
- Informal & Oneon-One Conversations



- 1) Housing Strategy
- All planning completed to date
- 3) Selection criteria in priority order
- 4) Specific project requirements expressed in both positive and negative terms



Information Sharing

- Within Solicitation Documents
- BidderConferences
- Informal & Oneon-One Conversations

- 1) Site & campus tour
- Presentation of planning and response requirements
- 3) Q&A opportunity
 - a. One group
 - b. Individual sessions



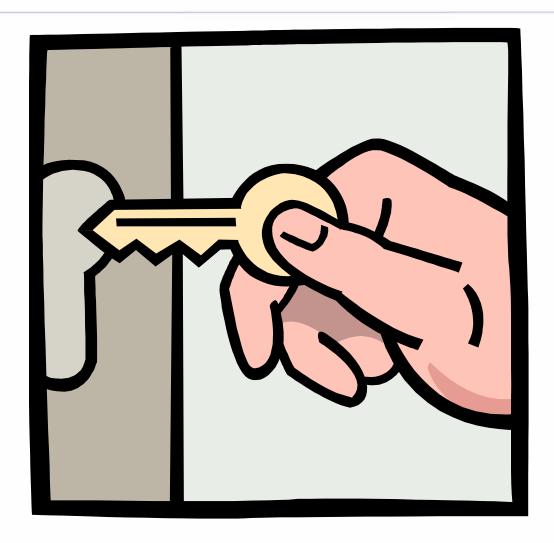
Information Sharing

- Within Solicitation Documents
- BidderConferences
- Informal & Oneon-One Conversations

- Opportunity to learn quality of thought
- Opportunity to gauge how well they listen
- Issues of uneven opportunity must be addressed
- 4) Activity must be contained by dates and points of contact



Review of Key Points





Review of Key Points

"If you don't know where you're going, you might end up someplace else."

Casey Stengel



Review of Key Points

- Develop a clear understanding of your institutional needs
- Tailor the procurement process in response to your objectives and circumstances
- Know your subject by completing an appropriate amount of planning in advance
- Be sensitive to the developer perspective
- There is more than one way to structure an arrangement with a developer – don't be afraid to be creative in order to maximize your results